Holy Cross College Development, Drumcondra Design Manual for Urban Roads and Streets (DMURS)

Reference Number 30060314

# HOLY CROSS COLLEGE - DMURS STATEMENT OF CONSISTENCY





10/05/2021

# HOLY CROSS COLLEGE LANDS DEVELOPMENT

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#### 1. INTRODUCTION

#### 1.1 Overview

- 1.1.1 SYSTRA LTD (SYSTRA) has been appointed by 'CWTC Multi Family ICAV acting on behalf of its sub-fund DBTR DR1 Fund' to prepare the DMURS Statement of Consistency to accompany this planning application for a residential mixed-use development at the Holy Cross College Lands in North Dublin City.
- 1.1.2 This report should be read in conjunction with the accompanying Planning Application documents.

#### **1.2** Proposed Development

- 1.2.1 Development Description.
  - The development will consist of the construction of a Build To Rent residential development set out in 12 no. blocks, ranging in height from 2 to 18 storeys, to accommodate 1614 no. apartments including a retail unit, a café unit, a crèche, and residential tenant amenity spaces. The development will include a single level basement under Blocks B2, B3 & C1, a single level basement under Block D2 and a podium level and single level basement under Block A1 to accommodate car parking spaces, bicycle parking, storage, services and plant areas. To facilitate the proposed development the scheme will involve the demolition of a number of existing structures on the site.
  - The proposed development sits as part of a wider Site Masterplan for the entire Holy Cross College lands which includes a permitted hotel development and future proposed GAA pitches and clubhouse.
  - The site contains a number of Protected Structures including The Seminary Building, Holy Cross Chapel, South Link Building, The Assembly Hall and The Ambulatory. The application proposes the renovation and extension of the Seminary Building to accommodate residential units and the renovation of the existing Holy Cross Chapel and Assembly Hall buildings for use as residential tenant amenity. The wider Holy Cross College lands also includes Protected Structures including The Red House and the Archbishop's House (no works are proposed to these Structures).
  - The residential buildings are arranged around a number of proposed public open spaces and routes throughout the site with extensive landscaping and tree planting proposed. Communal amenity spaces will be located adjacent to residential buildings and at roof level throughout the scheme. To facilitate the proposed development the scheme will involve the removal of some existing trees on the site.
  - The site is proposed to be accessed by vehicles, cyclists and pedestrians from a widened entrance on Clonliffe Road, at the junction with Jones's Road and through the opening up of an unused access point on Drumcondra Road Lower at the junction with Hollybank Rd. An additional cyclist and pedestrian access is proposed through an existing access point on Holy Cross Avenue. Access from the Clonliffe

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Road entrance will also facilitate vehicular access to future proposed GAA pitches and clubhouse to the north of the site and to a permitted hotel on Clonliffe Road.

- The proposed application includes all site landscaping works, green roofs, boundary treatments, PV panels at roof level, ESB Substations, lighting, servicing and utilities, signage, and associated and ancillary works, including site development works above and below ground.
- 1.2.2 The access strategy for pedestrians, cyclists and vehicular traffic is shown in Figure 1 and has been designed to deliver a high level of permeability for active travel modes.

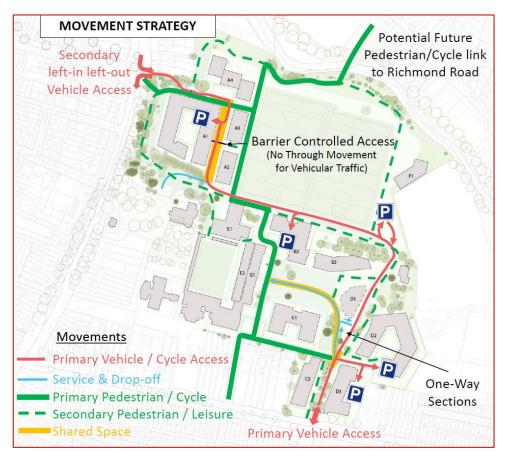


Figure 1. Movement Strategy

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## 2. DESIGN MANUAL FOR URBAN ROADS & STREETS (DMURS), 2013

#### 2.1 Principles

2.1.1 The primary objective of the Design Manual for Urban Roads & Streets (DMURS), published by the Department of Transport, is to set out an integrated design approach for streets in urban areas which balances the needs of all users and is influenced by the surrounding context of the street. The manual aims to promote a sustainable approach to design which promotes real alternatives to the car. To achieve this the needs of sustainable modes must be considered before that of the private car. This is outlined in the user hierarchy on page 28 of the manual and shown in Figure 2.



Figure 2. DMURS User Hierarchy

2.1.2 There are a number of street types set out in the manual based on the function served by the street. Based on these types, outlined in Table 3.1 of the manual, the streets in the proposed development are Local Streets intended to serve communities and provide access to link/ arterial streets. The total width of local streets should be 5-5.5m (i.e. 2.5-2.75m laneways). Footpath widths vary based on the expected level of pedestrian activity. For moderate levels of pedestrian activity widths of 2.5m are recommended. The manual also sets out requirements and recommendations for all other aspects of the street design. The main points relevant to the subject development are outlined in Table 1.

	Table 1. DMURS – Local Street Design Standards and Recommendations
Street Element	Details
Lane Width	5-5.5m for local streets
Footpaths	2.5m for moderate pedestrian activity, 1.8m legal minimum
Verges	No verges required on local streets, but street furniture should not encroach on footpath
Corner Radii	1-3m on local streets to create compact junctions and reduced crossing times for pedestrians
Junction Design	Uncontrolled junctions between local streets (internal network) Priority junctions between local and link/arterial streets (external network)
Kerbs	0.5-0.75mm along local streets, no kerbs where shared surface junctions or streets are proposed but tactile paving or drainage channels should be used to assist visually impaired users in navigating the road.
Crossings	Local streets do not require the provision of controlled crossings, provision of dropped kerbs will suffice.
Shared Space	Shared space streets and junctions are highly desirable where movement priorities are low and there is a high place value in promoting more liveable streets such as on local streets. Shared streets should not exceed 4.8m in width and the kerbs should be flush with the carriageway.
Cycle Facilities	On lightly trafficked/low-speed roads designers are directed to create shared streets where cyclists and motorists share the carriageway, further details available from the National Cycle Manual discussed in Section 2.6.

Table 1.		treat Design		Decommendations
Table 1.	DIVIORS - LOCALS	street Design	Standards and	Recommendations

#### Holy Cross College SHD DMURS Statement of Consistency For Planning

# 2.2 Statement of Consistency

Design Principles	Provisions	Statement of Consistency
Integrated Street Networks	Does the development create connected centres that prioritise pedestrian movement and access to public transport?	Yes – The aim of the internal road layout and access strategy is the creation of a connected, walkable and cyclable network which facilities and encourages the sustainable and safe movement of people whilst maintaining a strong sense of place. The new north-western access point will link directly to the Drumcondra Road Lower bus stops located between Hollybank Road and Botanic Avenue. In addition, Drumcondra railway station is a short 5 minute walk.
Movement and Place	Does the development create a legible street hierarchy that is appropriate to its context? Are the proposed streets connected, maximising the number of walkable / cyclable routes between streets as well as specific destinations (i.e. community centre, shops, creche, schools etc.)?	<ul> <li>Yes – the street / road hierarchy for the proposed development is as follows:</li> <li>Vehicular Access: Vehicles will primarily access the site via an upgraded junction directly from Clonliffe Road (at the current college entrance gate). A new secondary left-in/left-out access will also be created from Drumcondra Road Lower.</li> <li>Primary Vehicular Routes: the entire internal road network will be traffic calmed with a 30kph maximum speed limit so that it will not be an attractive 'rat-run' or quicker alternative to the main external roads. A barrier system will be installed within a 'home-zone' between blocks A1 and A2/A3.</li> <li>Secondary Vehicular Routes: the design of secondary routes will have a high pedestrian/cycle priority with shared surfaces/home-zones used at appropriate locations. They are also designed to tie into the pedestrian/cyclist only access points to the site.</li> </ul>

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		Vehicular traffic along these
		routes will be minimal.
		Yes – The access strategy for
		pedestrians and cyclists has been
		designed to deliver a high level of
		permeability for active travel modes,
		connecting the residential buildings
		with the retail areas, creche and
		concierge.
Permeability	Has the street layout been well	Yes – The routes through the site will be
and Legibility	considered to maximise permeability	delivered as shared streets and mature
	for pedestrians and cyclists?	tree-lined paths, interwoven with
	Are the streets legible with maximum	footpaths and green links, to ensure a
	connection opportunities?	pleasant and safe environment for
	Are blocks of a reasonable size and	walking and cycling.
	permeability, with consideration to the	Yes – connection opportunities for
	site constraints?	pedestrians and cyclists have been
		maximised using a number of non-
		vehicular routes.
		Yes – between blocks there are a
		comprehensive network of paths that
		help to maximise permeability.
Management	Is the layout designed to self-regulate	Yes – As per the DMURS guidelines for
5	vehicle speeds and traffic congestion?	local streets, the design speed for the
	Does the proposed layout minimise	internal road network is lower than
	noise / air pollution wherever	30kph. Furthermore, to encourage the
	possible?	self-regulation of speeds, the following
	•	has been included in the design:
		0
		<ul> <li>Reduced carriageway widths</li> </ul>
		(5.5m for two-way);
		<ul> <li>Minimal Signage and road</li> </ul>
		markings;
		<ul> <li>On-street parking;</li> </ul>
		• Sense of enclosure provided by
		trees and building heights;
		<ul> <li>Reduced visibility splay;</li> </ul>
		<ul> <li>Frequent pedestrians crossing</li> </ul>
		and junctions; and
		<ul> <li>Minimised corner radii.</li> </ul>
		Surface treatments and colouring at
		crossing points and on shared surfaces
		will further encourage reduced speeds.
		Yes – Due to the low level of parking
		provision and lack of through routes for
		cars, there will only be a low level of
		traffic in the development itself,
		minimising pollution. Furthermore, the
		existing array of mature trees, new
		trees and planting proposed along

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		nearly all street edges will help further
		alleviate any air and noise pollution.
Movement,	Does the proposed development	Yes – as explained above the internal
Place and	balance speed management with the	layout and proposed accesses are
Speed	values of place and reasonable	designed to regulate speed within the
	expectations of appropriate speed?	development. The design speed is 20-
	Does the design promote a reasonable	30kph, which reflect the nature of the
	balance of both physical and	site and the expected modal split, with
	psychological measures to regulate	just 20% travelling by private car.
	speed?	Yes – Both physical and psychological
		measures have been included in the
		design. Physical measures include road
		widths, junction and crossing design,
		surface treatments. Psychological
		measures include building heights,
		encroaching street furniture, trees and
		reduced forward visibility.
Streetscape	Does the scheme create an appropriate	Yes – The building heights will provide a
	sense of enclosure in addition to a	very strong sense of enclosure with
	strong urban / suburban structure?	mature trees and new street trees
	Have street trees and areas of planting	adding to this.
	been provided where appropriate?	Yes - street trees have been provided
	Have active street edges been	along the edges of most streets through
	provided where appropriate?	the development with additional
	Is a palette of high quality surface	planting along the public green areas.
	materials and finishes provided?	Yes – There are own door ground floor
		apartments situated in all residential
		blocks with some ground floor
		commercial units.
		Yes – High quality street paving is
		proposed throughout the development.
		Including natural stones, granite sets,
		porous paving, grasscrete, feature
		paving and resin bound.
Pedestrian	Are footways of appropriate width	Yes – All footpaths are 2.5m minimum
and Cyclist	provided so as to ensure pedestrian	with higher demand streets designed as
Environment	safety?	3m+ and 1.8m maintained at any pinch
	Are verges provided adjacent to larger	points.
	roadways so as to provide a buffer	Yes – while verges are not required on
	between vehicular routes and	local streets, where possible, an
	pedestrian paths?	allowance has been made to separate
	Have pedestrian crossings, whether	footpaths from carriageways with
	controlled or uncontrolled, been	landscaping and street furniture.
	provided at appropriate locations?	Yes – there are uncontrolled crossing
	Are shared surfaces located	points throughout the development. In
	appropriately in areas where an	addition, new pedestrian crossing
	extension of the pedestrian domain is	points are proposed on Clonliffe Road

		Yes – Shared surface have been provided to create zones of pedestrian priority. Yes – there are a number of 'green' (pedestrian and cycle only) routes through the development. No cycle lanes have been included in the design as this reflects guidance in the National Cycle Manual which recommends a 'Hierarchy of Provision' which states traffic reduction, calming and management should be considered before the introduction of segregation. The traffic levels have been significantly reduced beyond DCC norms for this
Carriageway Conditions	Are vehicular carriageways sized appropriately for their function / location? Are surface materials appropriate to their application in order to inform drivers of the expected driving conditions? Are junctions designed to balance traffic concerns with the needs of pedestrians / cyclists? Have adequate parking / loading areas been provided?	<ul> <li>development.</li> <li>Yes – In line with DMURS guidance for local streets the carriageway width where two-way traffic flow is permitted is 5.5m.</li> <li>Yes – surface treatments for shared surfaces and crossing points will be tactile and coloured in order to differentiate these areas from the asphalt carriageway. This will provide clarity for drivers and pedestrians alike.</li> <li>Yes – for example the Arrival Gardens Junction has been designed with appropriate materials to advise drivers of the need to be alert and share the space.</li> <li>Yes – a small quantum of street parking has been provided with additional loading bays and set-down/pick-up areas situated close to all blocks. The provision of parking has been balanced against the need for an uncluttered quality public realm.</li> </ul>

## 3. CONCLUSION

- 3.1.1 This statement of consistency sets out how the access, internal roads and streets, pedestrian and cycling facilities serve the proposed development; which has been designed to achieve the objectives set out in DMURS.
- 3.1.2 In addition, the proposed development has incorporated a series of design measures to promote sustainable modes of transport and support vulnerable road users which is in line with the core principles of DMURS.

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